



LEGISLATIVE UPDATE

FY23 President's Budget Request

TO: NEMA State Directors
FROM: NEMA Legislative Committee
DATE: April 4, 2022
SUBJECT: FY23 President's Budget Request

On Monday, March 28, the White House submitted to Congress its budget request for FY23, ending September 30, 2023. This is just the first step in the FY23 process as the House and Senate still need to act of their own before finalizing the conference report.

DHS-WIDE SUMMARY

The request includes \$56.7 billion in discretionary funding for the Department, a \$2.9 billion or 5.4-percent increase from the 2021 enacted level. This reflects a small decrease to the recently passed FY22 appropriation, but that difference is likely primarily due to work on the budget request being completed prior to Congress completing the spending bill. Priorities for DHS are meant to complement recent investments in cybersecurity, hazard mitigation, and other areas provided in the Infrastructure Investment and Jobs Act. For DHS, the administration highlights:

- \$2.5 billion to the Cybersecurity and Infrastructure Security Agency (CISA) to maintain cybersecurity capabilities implemented in the American Rescue Plan Act of 2021, expand network protection throughout the Federal Executive Branch, and bolster support capabilities, such as cloud business applications, enhanced analytics, and stakeholder engagement.
- \$3.5 billion for DHS's climate resilience programs including \$507 million for the Federal Emergency Management Agency's (FEMA) flood hazard mapping program to incorporate climate science and future risks.
- \$11.5 billion for the Coast Guard to address emerging national security concerns and goals including the expansion of USCG cyber operations capacity to protect and respond to cyber threats in the maritime sector.
- \$89 million to improve and modernize laboratories in the DHS Science and Technology Directorate (S&T). This funding is intended to allow S&T to replace and enhance mission-critical equipment, make necessary information technology improvements, and allow DHS to construct the Detection Sciences Testing and Applied Research Center.

Federal Emergency Management Agency (FEMA)

Funding for FEMA is largely level-funded in the request. Some priorities specifically outlined in the request include:

Operations & Support

- *Alignment of Continuity Programs.* The budget relocates the Analysis & Operations (A&O) Continuity Program to FEMA's National Continuity Program to unify DHS continuity operations with what FEMA already does across the U.S. Government.
- *Building Codes.* The request includes a request for funding and personnel to continue the implementation of a Federal and National Building Codes Strategy to advance the adoption of disaster-resistant building codes at the State and local level. This will place a Building Codes Specialist in every Region in order to better work with SLTT and other external partners.
- *Support for STORM Act and BCA Efforts.* The request includes funding for personnel to begin developing guidance for the program established under the STORM Act as well as provide support by an economist to work with the BCA process.
- *Non-Stafford National Incident Management Assistance Teams.* The request includes funding and personnel for FEMA to meet the increasing need for non-Stafford Act incident management support.
- *One Responder System.* The request includes an increase to support implementation of the National Qualification System (NQS) and One Responder. The agency is currently creating a nationwide readiness resource management platform inclusive of resources across the whole community. FEMA intends to combine this effort with EMAC to the extent possible so the two platforms can work together and support the coordination of accurate and timely mutual aid during disasters.
- *Strategies to Address Climate Change.* By year 2025, FEMA seeks to have 75 percent of projects and plans use future environmental conditions information such as sea level rise to identify projects that address climate change challenges. To achieve this, the request includes personnel and funding to improve the enterprise-wide performance of advancing climate change adaptation.

Federal Assistance

- *Preparedness Grants.* A chart outlining funding levels for all the grant programs is included with this summary.
- *Competitive Cyber Grant.* The request establishes an \$80 million, CISA-led competitive cyber grant program through which private and public sector critical infrastructure providers may receive Federal assistance to implement risk reduction strategies to protect critical infrastructure from cyber-attacks. Eligible entities will be determined by a risk-based process, enabling DHS to target specific elements of the public and private sectors.

Emphasis will be on establishing appropriate governance and planning processes, identifying gaps and mitigating vulnerabilities.

- *Emergency Food & Shelter.* The request includes an increase of \$24 million to provide emergency food and shelter support to noncitizens released from DHS custody after crossing the southern border.
- *Virtual EMI.* The request includes funding and personnel to modernize and revise the Emergency Management Institute (EMI) through modernizing virtual technology systems; expanding access via satellite campus partnerships; the revision of course catalogs and certificate programs; facilitating and catalyzing emergency management; increasing support to the executive crisis leadership program; and EMI's transformation to the National Emergency Management College.

Disaster Relief Fund

The request for the Disaster Relief Fund (DRF) encompasses the full amount needed to address ongoing expenditures and 10-year estimates (\$19.7 billion). Language specific to the DRF includes:

- *Disaster Support Branch.* The request includes funding and personnel for a newly established FEMA Disaster Support Branch (DSB). This initiative will support FEMA's ability to prepare for and provide non-traditional lodging solutions during catastrophic disasters, expedite deployment of response officials to the field and reduce expenses through oversight and management of responder support and disaster leases.
- *Environmental and Historic Preservation (EHP) Reviews.* The request includes an increase for staffing of the Office of EHP to expedite the backlog of 1,067 projects, totaling over \$1.7 billion.

ADDITIONAL PROVISIONS:

- *Legislative Proposal for Flood Insurance.* The request includes a legislative proposal for the National Flood Insurance Program (NFIP). In 2023, FEMA intends to work on signaling the true cost associated with living in a floodplain through premium increases for policies which are priced at less than full risk. The legislative proposal is intended to allow FEMA to undertake a targeted, means-tested assistance program, which is to offer premium assistance based on income or ability to pay, rather than just location or date of construction. Overall, this proposal is expected to increase the number of policy holders and covered properties, and so help make obtaining and maintaining flood insurance more affordable.

This summary is provided courtesy of the NEMA Legislative Committee. Should you have any questions, please contact:

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FEDERAL EMERGENCY MANAGEMENT AGENCY

<i>(in millions)</i>	FY22 Enacted	FY23 Requested
Operations & Support	1,246	1,378
Procurement, Construction, and Improvements	210	190
Federal Assistance	3,633	3,530
State Homeland Security Grant Program	645	616
<i>Operation Stonegarden</i>	<i>(90)</i>	<i>(90)</i>
<i>Tribal Homeland Security Grants</i>	<i>(15)</i>	<i>(15)</i>
<i>Non-Profit Security Grant Program</i>	<i>(125)</i>	<i>(180)</i>
Urban Area Security Initiative	740	711
<i>Non-Profit Security Grant Program</i>	<i>(125)</i>	<i>(180)</i>
Public Transportation Security Assistance	105	100
Port Security	100	100
Assistance to Firefighters (SAFER/AFG)	720	740
Emergency Management Performance Grants (EMPG)	355	355
Critical Infrastructure Cybersecurity Grant Program	--	80
RiskMAP	275	350
Regional Catastrophic Preparedness Grants	12	12
High Hazard Potential Dams	12	0
Emergency Food & Shelter	130	154
Next Generation Warning System	40	0
Community Project Funding/Congressionally Directed Spending [^]	205 [^]	0
Alternatives to Detention Case Management (by transfer)	15	5
Targeted Violence and Terrorism Prevention (by transfer)	20	20
Training & Exercises	293	312
<i>Center for Domestic Preparedness</i>	<i>(68)</i>	<i>(71)</i>
<i>Center for Homeland Defense and Security</i>	<i>(18)</i>	<i>(18)</i>
<i>Emergency Management Institute</i>	<i>(22)</i>	<i>(31)</i>
<i>U.S. Fire Academy</i>	<i>(53)</i>	<i>(58)</i>
<i>National Domestic Preparedness Consortium</i>	<i>(101)</i>	<i>(101)</i>
<i>Continuing Training</i>	<i>(12)</i>	<i>(12)</i>
<i>National Exercise Program</i>	<i>(20)</i>	<i>(21)</i>
Disaster Relief Fund (DRF)	18,799	19,740
Base Disaster Relief	0*	0*
Disaster Cap Adjustment	18,799	19,740
<i>Rescission of Prior Year Funds</i>	<i>(148)</i>	<i>(0)</i>

[^] Detailed list sent under separate cover

* Utilizes carryover balances from previous year