



July 14, 2020

Summary of FY21 House Appropriations Bill

On Wednesday, the House Appropriations Committee completed their work on the bill to fund the Department of Homeland Security (DHS) through FY21. It remains unclear when or if the bill will receive any floor time, and there is still little clarity on when the Senate may mark-up, although that could occur prior to the August Recess. Regardless, there are precious few legislative days prior to the election and with priorities such as another Coronavirus supplemental, a series of Continuing Resolutions is the most likely scenario through the end of the year.

DHS-Wide Summary

For FY21, the Homeland Security bill provides \$50.72 billion in discretionary funding, nearly \$3 billion more than FY20 enacted. Highlights include:

- At \$14.6 billion, Customs and Border Patrol take a sizable reduction, \$108 million below FY20 enacted levels and \$1.5 billion below the request;
- Immigration and Customs Enforcement also took the brunt of reductions at \$7.4 billion, \$669 million below FY20 enacted levels and \$2.5 billion below the request;
- The Transportation Security Administration and U.S. Coast Guard both received generous increases at \$7.6 billion and \$12.8 billion respectively;
- The Committee rejected the Administration's proposal to move the Secret Service back to the Department of Treasury and provided a \$17 million boost over FY20 enacted levels;
- With a clear signal of the importance of cybersecurity, the Cybersecurity and Infrastructure Security Agency received \$2.25 billion, \$239 million more than FY20 enacted and \$497 million above the request, and;
- Science & Technology also received additional funds totaling \$18 million above FY20 enacted levels and \$112 million above the request.

Federal Emergency Management Agency (FEMA)

The bill includes \$10.8 billion for FEMA, \$11.7 billion below the FY20 enacted level and \$1.24 billion above the request. A breakdown of the major report language includes:

Operations & Support

- *Emergency Management Assistance Compact (EMAC).* The bill rejects the Administration's request to eliminate direct funding for EMAC and instead provides an additional \$2 million for a total of \$4 million.
- *Access to Flood Information.* Dovetailing a letter recently sent from NEMA, IAEM, and ASFPM to the FEMA Administrator, language is included directing FEMA to brief the Committee on steps that can be taken to ensure state and local officials have access to the necessary information to conduct floodplain analysis. This information comes through FEMA's PIVOT system.
- *Chief Resilience Officers (CRO).* In recognition of multiple states appointing CROs, the Committee expresses their expectation that FEMA integrate these CRO's into current activities and planning assumptions. The integration is meant to avoid the creation of a separate, stove-piped initiative.

Federal Assistance

- *Preparedness Grants.* A chart outlining funding levels for all the grant programs is included with this summary.
- *Emergency Management Performance Grants.* The Committee provides \$385 million for EMPG, an increase of \$30 million over FY20 enacted levels.
- *Alternatives to Detention Case Management.* The Committee creates a new grant program to provide case management services through non-profit organization and local communities for individuals released from immigration custody. FEMA is directed to create a program, administered through a National Board, and distribute funds through this new organization. A total of \$75 million is provided for this effort.
- *Preparedness Grant Cost-Share.* The bill ignores the 25 percent cost share proposed in the Administration's request for the State Homeland Security Program (SHSP), Urban Area Security Initiative (UASI), and Transit Security Grant Program.
- *School Safety.* Recognizing the eligibility of funds in both SHSP and UASI for school safety initiatives, FEMA is directed to work with states and school districts to increase awareness of opportunities.
- *UASI Risk Assessment.* FEMA is directed to provide an update on its risk assessment methodology results to the Committee.
- *New Security & Resilience Grant.* The request included \$407 million for a never previously funded National Security and Resilience Grant (NSRG) Program (formerly named National Priorities Security Grant Program). This is not funded or addressed in any way through the Committee's bill or report.
- *Training & Education.* The bill funds Training & Education funding from the cuts proposed in the Administration's request. In total, \$284 million is provided and restores

all funding for the Center of Homeland Defense and Security (\$18 million), Continuing Training Grants (\$8 million), and National Domestic Preparedness Consortium (\$101 million).

- *RiskMAP*. The proposed \$163 million decrease by the Administration was rejected, and the bill funds RiskMAP at \$263 million.

Disaster Relief Fund

The Disaster Relief Fund (DRF) is funded at the full amount requested based on estimates of expenditures in the coming year, hence the amount being significantly less than FY20. When coupled with the additional funding provided through recent supplementals, the DRF appears to be stable. Language specific to the DRF includes:

- Transfer authority of up to \$200 million for Community Disaster Loans;
- An emphasis on hiring bilingual and multi-lingual staff to meet the language needs of disaster survivors;
- Direction for FEMA to examine cost-effective ways to provide mobile phone charging capabilities to disaster survivors, and;
- Direction to implement those section of the DRRRA that have not yet been implemented "as expeditiously as possible." The report places an emphasis on those sections that were to have immediate effect or those with overdue statutory deadlines.

USEFUL LINKS:

[Committee Summary](#)

[Bill Language](#)

[Report Language](#)

FEDERAL EMERGENCY MANAGEMENT AGENCY			
<i>(in millions)</i>	FY20 Enacted	FY21 Request	FY21 House
Operations & Support	1,102	1,134	1,156
Procurement, Construction, and Improvements	133	87	122
Federal Assistance	3,188	2,483	3,662
State Homeland Security Grant Program	560	332	700
<i>Operation Stonegarden</i>	<i>(90)</i>	<i>*</i>	<i>(90)</i>
<i>Tribal Homeland Security Grants</i>	<i>(15)</i>	<i>*</i>	<i>(15)</i>
<i>Non-Profit Security Grant Program</i>	<i>(40)</i>	<i>*</i>	<i>(180)</i>
Urban Area Security Initiative	665	426	795
<i>Non-Profit Security Grant Program</i>	<i>(50)</i>	<i>*</i>	<i>(180)</i>
Public Transportation Security Assistance	100	36	110
Port Security	100	36	110
Assistance to Firefighters (SAFER/AFG)	710	689	770
Emergency Management Performance Grants (EMPG)	355	279	385
National Priorities Security Grant	0	407	0
RiskMAP	263	100	263
Regional Catastrophic Preparedness Grants	10	0	0
High Hazard Potential Dams	10	0	0
Emergency Food & Shelter	125	#	150
Alternatives to Detention Case Management	--	--	75
Targeted Violence and Terrorism Prevention	10 ^{&}	20	20
Training & Exercises	280	157	284
<i>Center for Domestic Preparedness</i>	<i>(67)</i>	<i>(67)</i>	<i>(67)</i>
<i>Center for Homeland Defense and Security</i>	<i>(18)</i>	<i>(0)</i>	<i>(18)</i>
<i>Emergency Management Institute</i>	<i>(21)</i>	<i>(20)</i>	<i>(22)</i>
<i>U.S. Fire Academy</i>	<i>(47)</i>	<i>(50)</i>	<i>(49)</i>
<i>National Domestic Preparedness Consortium</i>	<i>(101)</i>	<i>(0)</i>	<i>(101)</i>
<i>Continuing Training</i>	<i>(8)</i>	<i>(0)</i>	<i>(8)</i>
<i>National Exercise Program</i>	<i>(19)</i>	<i>(19)</i>	<i>(19)</i>
Disaster Relief Fund (DRF)	17,863	5,653	5,653
Base Disaster Relief	511	593	593
Disaster Cap Adjustment	17,352	5,060	5,060
<i>Rescission of Prior Year Funds</i>	<i>(300)</i>	<i>(0)</i>	<i>(0)</i>

^{*} Provides discretion to the Secretary in lieu of specifying funding amounts

[#] Requests program be shifted to other homelessness/housing programs at the Department of Housing & Urban Development

[&] Funded in the Office of the Secretary with direction for FEMA to administer

This summary is provided courtesy of the NEMA Legislative Committee. Should you have any questions, please contact:

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