

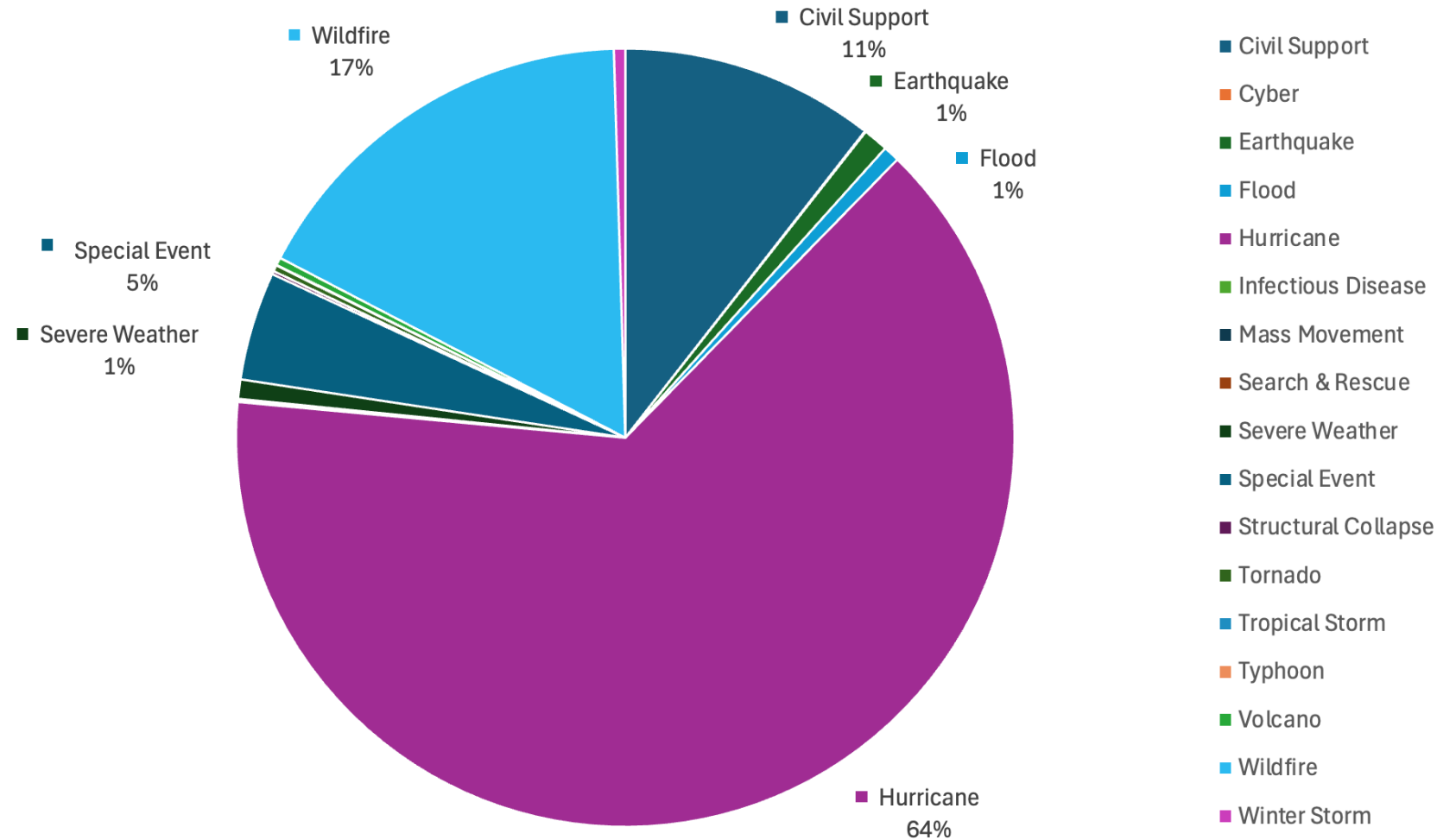


NEMA 2024 Annual Forum | Baltimore, Maryland

EMAC Committee Meeting



Personnel Deployed Since 2017 by Event Type





Oregon's EMAC Playbook: Navigating and Learning From the West Coast Wildfires

Kelly Jo Craigmiles



OREGON'S EMAC PLAYBOOK:
NAVIGATING AND LEARNING
FROM THE WEST COAST
WILDFIRES



HISTORY

- Oregon was one of 7 states who signed the Mutual Aid Compact after the September 11th attacks
Adopted on February 25, 2002, and authorized in ORS 402:
Emergency Mutual Assistance Agreements
- First deployed Oregon assets to Louisiana in response to Hurricane Katrina in 2005
- Very few deployments until 2017



HISTORY, *continued*

2007 California wildfires

- 30 fires across southern CA
- Destroying 970,977 acres and more than 1,500 homes
- 14 deaths and 160 injuries, which included 124 firefighters

Oregon did not send firefighting assets, instead OSFM watched them drive through our state to CA ...



[Event Source](#) Image Source: [NASA](#) satellite photo (provided by NSPO, Taiwan National Space Organization) from October 24, 2007, showing the active fire zones and smoke plumes.



“FIRE EMAC”

- **2014:** Discussions started between OSFM and OEM on deployment and use of Oregon’s firefighting assets
- **2015-16:** Numerous meetings between Oregon and Washington emergency management agencies and fire marshal offices
- **Late 2016:** Functional exercise with Washington on requesting/deploying firefighting assets
- **Early 2017:** AAR between OEM and OSFM
 - How could we improve our processes?



WHERE ARE WE TODAY: California Deployments

- October 2017 **estimated cost: \$8,962,370**
15 Strike Teams, 268 personnel, 64 agencies
- December 2017 **estimated cost: \$9,407,874**
15 Strike Teams, 283 personnel, 69 agencies
- July and August 2018 **estimated cost: \$1,761,948**
1 Strike Team, 1 Task Force, 86 personnel, 15 agencies
- November 2018 **estimated cost: \$10,201,933**
15 Strike Teams, 290 personnel, 77 agencies
- October 2019 **estimated cost: \$9,925,554**
15 Strike Teams, 264 personnel, 64 agencies

**TOTAL COST:
\$40,259,679**

- **1191 personnel**
- **289 agencies**



THE STATS ...

November 2018

Fire engines sent to Camp Fire for aid by the state:

- **Oregon:** 75
- **Texas:** 55
- **Washington:** 45
- **Utah:** 26
- **Montana:** 20
- **New Mexico:** 7
- **Idaho:** 6

October 2019

Fire engines sent to California for aid by the state:

- **Oregon:** 75
- **Washington:** 35
- **Montana:** 20
- **Utah:** 10
- **New Mexico:** 5
- **Idaho:** 5





HOW WE ARE ABLE TO DO IT

- Prior exercises of the EMAC process
- Trust
- Partnerships
- Pre-established relationships
- Teamwork
- Verbal request for help – state to state
- Verbal authorization for assistance between state directors – paperwork to follow





HOW WE ARE ABLE TO DO IT

Use pre-established fire mobilization processes

- Oregon Fire Mutual Aid System (OFMAS)
- Oregon Fire Mobilization Plan
 - Roles & Responsibilities
 - Equipment & Volunteer Rates
 - Training & Equipment Requirements

Appendix L: Deployment of Fire Resources Outside of Oregon
Specifically addresses EMAC and PNEMA deployments





WHAT MAKES US SUCCESSFUL

1. Knowing who to call
2. Willingness and ability to work “off hours”
– not constrained by “8-5, M-F”
3. Activation of OSFM Agency Operations Center
4. Activation of an OSFM “Help Desk” for local deploying agency administrative staff
5. OEM stays out of OSFM’s “lane” – they are the experts!
6. Dedicated OSFM and OEM staff to process all paperwork
– from deployment through the reimbursement process



IMPLEMENTED LESSONS LEARNED

1. Conduct immediate hot wash of process after each deployment
2. Conduct annual pre-fire season meeting
3. Publicity!
 - Press releases and social media postings that mention EMAC
 - Recognizing the states helping Oregon
 - Recognizing the fire agencies deployed to another state
 - Informing local emergency managers and elected/appointed officials
 - Sharing back with the assisting states
 - OSFM calls with the deployed teams and fire chiefs
 - Press releases
 - Sit reps



2020 OREGON LABOR DAY FIRES

- 15 FMAGs in 5 days
- 13 Conflagration Act declarations in 5 days
 - First ever statewide
- 15 states sent us help via EMAC
 - Fire strike teams from as far away as MN!
- CALOES diverted incoming teams from UT to OR





QUESTIONS?

Kelly Jo (KJ) Craigmiles

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OREGON DEPARTMENT OF





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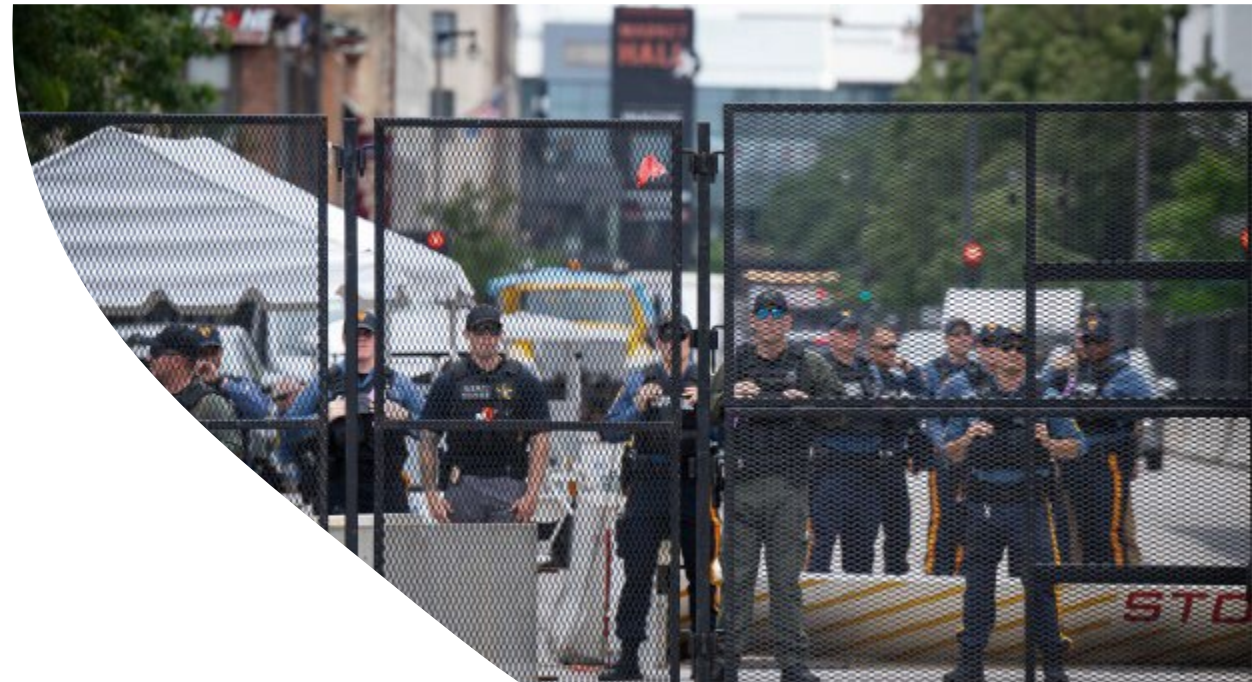
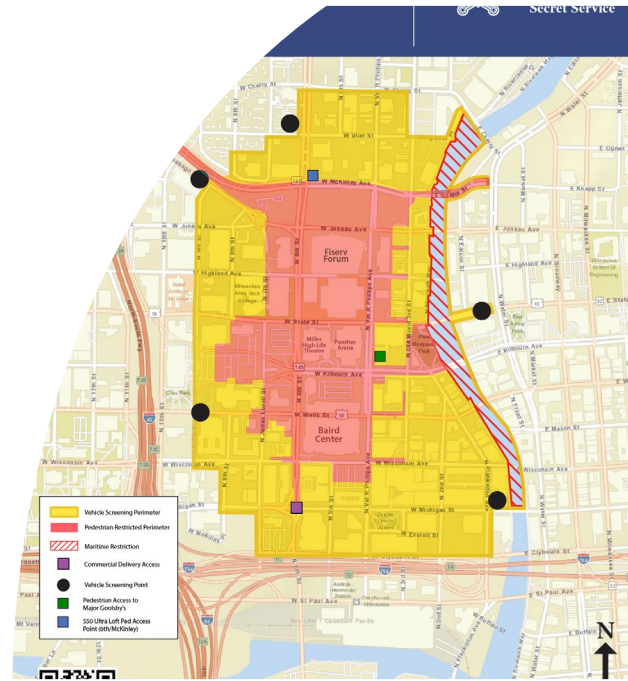
Lessons Learned from the 2024 Republican National Convention

Greg Engle



Using EMAC for the 2024 RNC

- Held July 14th – 18th, 2024
- Estimated attendance of 50,000 people, including 8,000 delegates and 15,000 press
- Over 350 delegate buses daily from across WI
- Event was held in downtown Milwaukee, WI
 - Population: 563,305
 - Approximately staffing of Milwaukee PD: 1,700 officers
- Security needs: approximately 4,000 officers
- Initial planning began in February of 2023





EMAC by the Numbers

- EMAC provided approximately 1,850 security forces
 - 1,625 law enforcement
 - 225 National Guard
- 64 agencies
- 24 states and DC

THANK YOU!



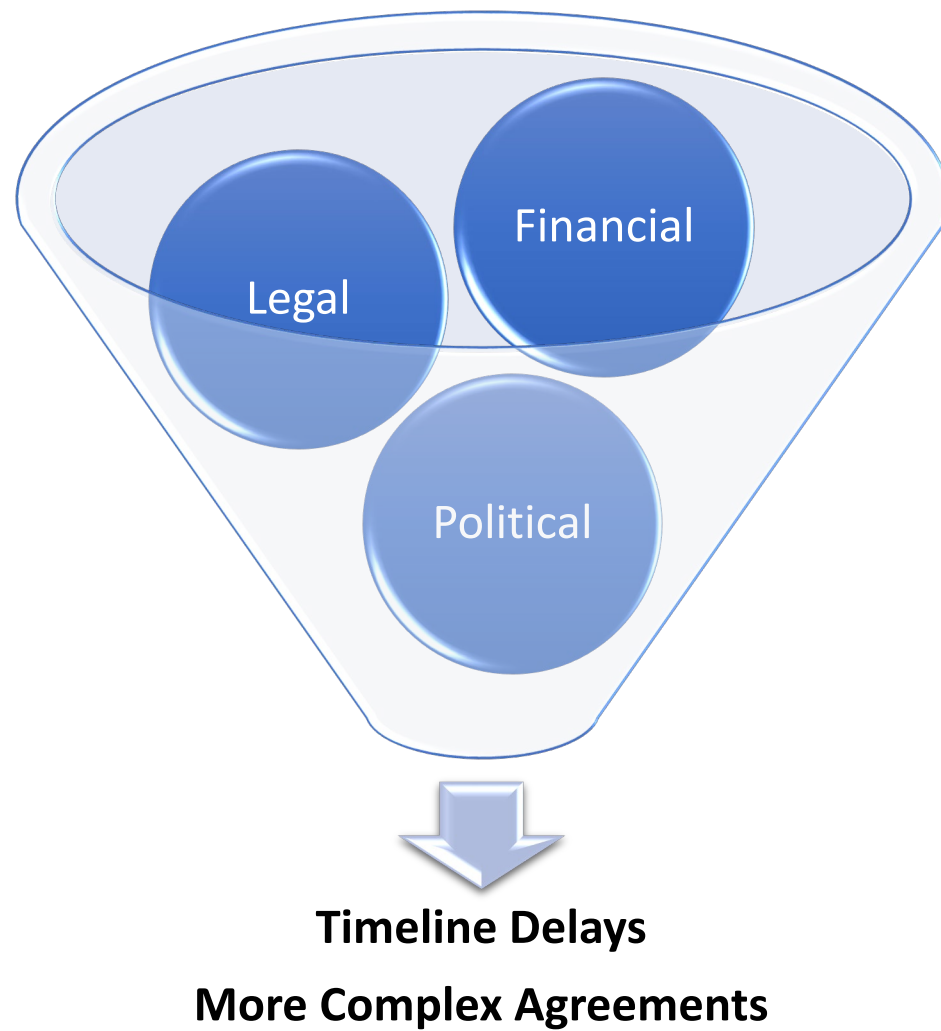
Complicating Factors

- Planned Event
- Funded by a Bureau of Justice Assistance (BJA) grant
- State acting on behalf of Milwaukee as a grant subrecipient



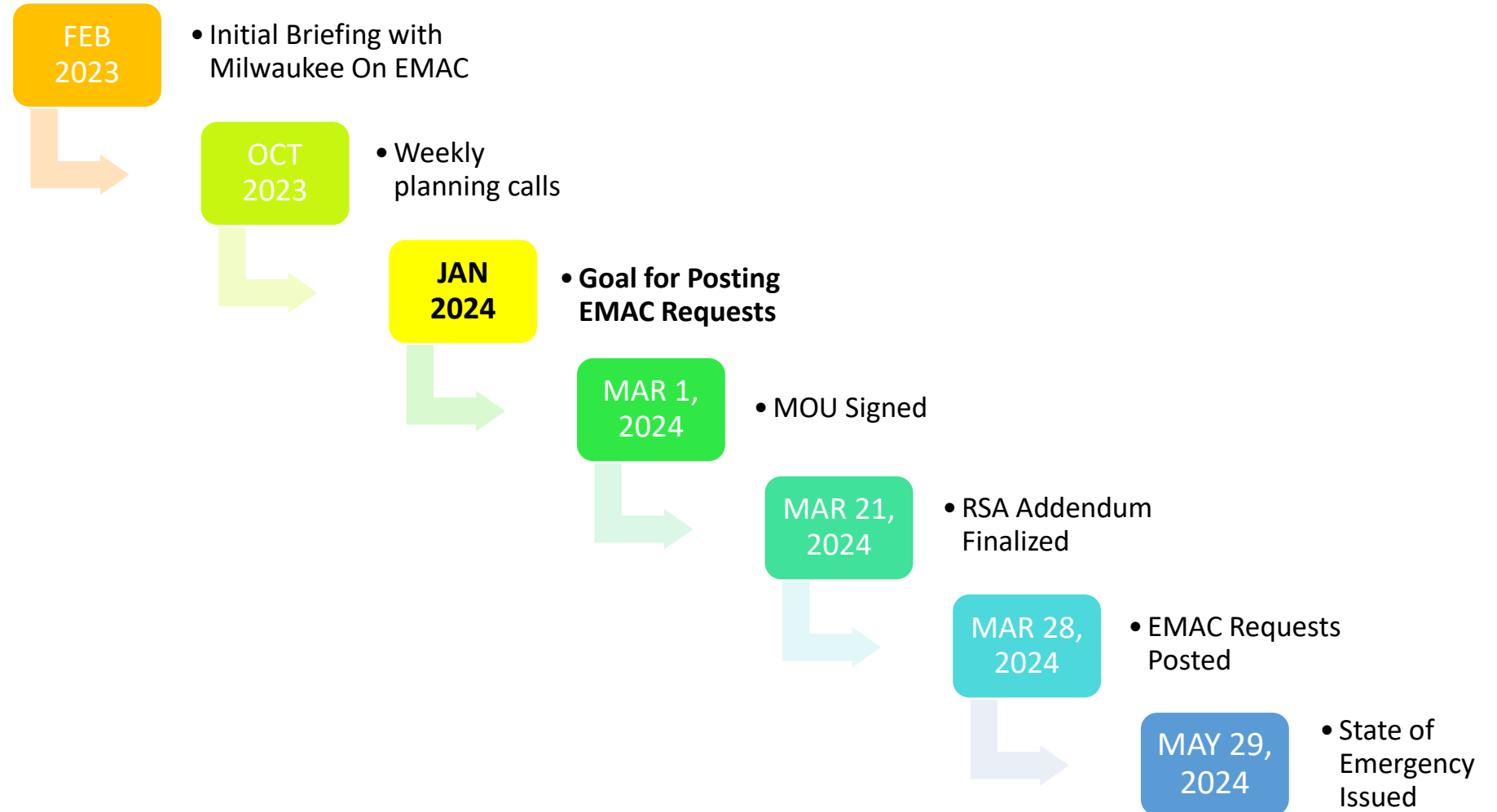


More Time to Plan = More Scrutiny





Planning and Implementation Timeline





BJA Grant Issues



- BJA insisted that:
 - EMAC RSAs needed to be treated as grant subawards, originally
 - February 2024 – BJA determines that RSAs are contracts under 2 CFR 200.331 and 2 CFR 200.318 (e)
 - All required grant language needed to be in the RSAs
- Grant award not issued until June 2024



Lessons Learned: Sustain

- Early involvement of NEMA, Milwaukee officials in the planning process
- Incorporated lessons-learned from other states
- Weekly check-in meetings with Milwaukee PD, contract and legal staff
- Pre-commitments (or similar) ahead of time to lessen numbers needed for a general resource request
- Use of a shared tracking system and defined workflows with Milwaukee
- Briefings with Assisting States – pre-deployment, reimbursement
- Activation of internal A-Team
- Deployment of the State Incident Management Team (IMT) to assist with planning and logistics
- State EMAC liaison in the City/County EOC



Lessons Learned: Improvements

- Earlier WEM and IMT involvement with logistics planning
- Setting clear and firm deadlines – no matter when planning starts, it's not early enough
- Communicate state-to-state, rather than PD-to-PD
 - Define when direct PD communication is appropriate—operational and tactical issues, etc.
- Determine number of needed officers earlier in the planning process
- Local EMAC liaison in the City/County EOC for any questions or issues that arise with out-of-state personnel
- Clarify advisory role of NEMA/EMAC leadership
- Consider formalizing a playbook for using EMAC for NSSE and other planned events, or build in flexibility
- Develop agreement with BJA for recognizing EMAC within the grant guidance



Lessons-learned Noted by Milwaukee PD

- More staffing needed for planning and logistics (resupply of radio batteries, refreshments, BWC charging, bus drop-off points)
- 24-hour customer service team for assisting agencies
- Supervision – span of control needs to be small to be manageable
- Engage planning team members sooner
- Central communication plan for new, real-time logistical information (email group, communication app, etc.)



Questions

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Update from the EMAC Executive Task Force

Jordan Abshire



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Discussion on an Administrative Fees Policy



Service Award
Kim Ketterhagen
National Guard Liaison

